

VIRGINIA DEFENSE FORCE



VDF 101: Military Structure, Basic Operations, and Emergency Response





VDF 101 PURPOSE



<u>Action</u>: Discuss Virginia Defense Force (VDF) structure and missions in context of national and state military, basic operations, and the emergency response process

<u>Conditions</u>: Interactive classroom.

<u>Standard</u>: Be able to explain the Virginia Chain of Command and basic operations, as well as emergency response functions.

- *SILENCE CELLPHONES
- ***50/10 TIMEKEEPER**
- *SIGN IN FOR CREDIT
- *TESTABLE
- *SAFETY BRIEF



Course Objectives



At the completion of this period of instruction, you should be familiar with the following:

- Explain the Virginia Defense Force Chain of Command
- Describe basic Command and Staff Functions
- Define VDF Missions
- Outline Basic VDF, ISO, JFHQ, and VANG operations and the emergency response process





Section I Chain of Command and Structure



THE "MILITIA"



- Constitutional Component, like Army and Navy
 - The Virginia National Guard (VANG) and VDF are both considered "militia" under the U.S. Constitution.



Militia Chain of Command (COC)



- 1. President of the United States (POTUS) Commanderin-Chief
- 2. COC Secretary of Defense (Department of Defense)
- 3. Northern Command
- 4. National Guard Bureau (Admin) (National Guard Act of 1913)
- 5. Governor
- 6. The Adjutant General
- 7. *Joint Forces Headquarters
- **8. VDF Commanding General**
- 9. VDF Subordinate Commanders

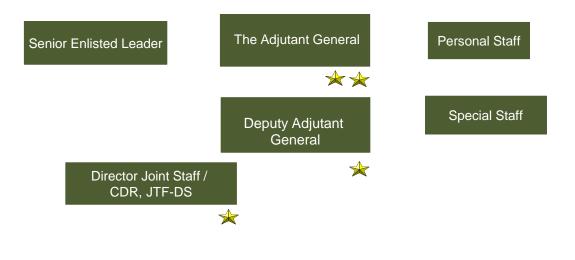


Chain of Command

Virginia Department Of Military Affairs



Governor





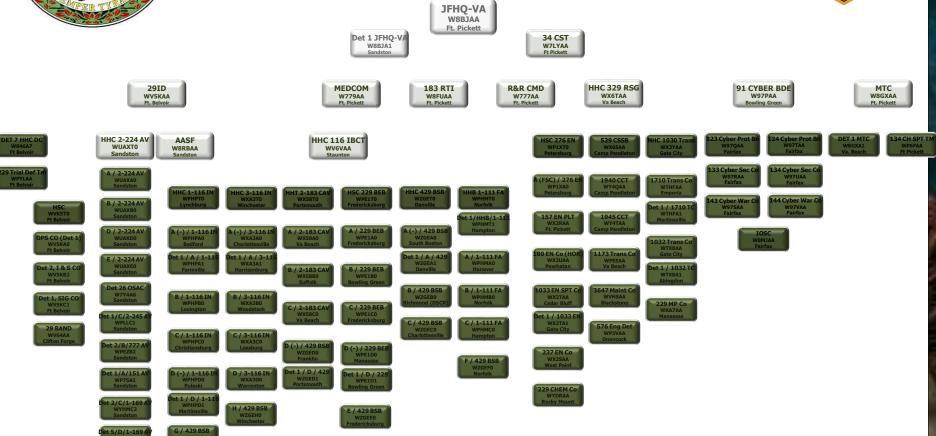
Denotes Tasking Authority

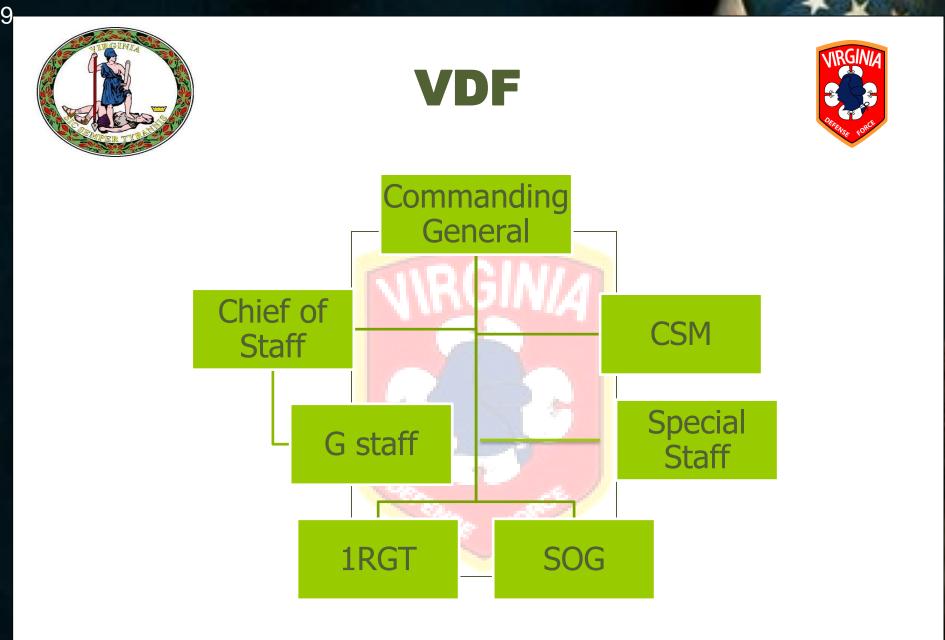


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VIRGINIA ARMY NATIONAL GUARD











Army Regulation 71–32

Modified Table of Organization and Equipment provides the organizational structure, personnel and equipment for the unit.

When conducting reviews and modifications, think about redundancy and 24/7 capabilities. Force Development

Force Development and Documentation— Consolidated Policies

Headquarters Department of the Army Washington, DC 3 Maroh 1987 UNCLASSIFIED





Section II

Command and Staff Functions



Command and Staff Focus



- Commander: Ultimate responsibility for team and soldier readiness and equipment maintenance
- Deputy Commander: Has duties as assigned and "acts" in Commander's absence
- Staff: Supports the Commander in their specific lanes to that end.



STAFF DUTIES



- C/J/G/S -1 Manpower and Administration
- C/J/G/S -2 Intelligence and Interior Security
- C/J/G/S -3 Operations and Training
- C/J/G/S -4 Logistics
- C/J/G -5 Strategic Plans
- C/J/G -6 Communications and Cyber-Security
- C/J/G -7 Operations Plans
- C/J/G -8 Comptroller and Finances
- C/J/G -9 Civil Affairs
- [Others Depending on Command]



Command and Staff Focus



- **VDF Staff:** Supports the commander in their specific lanes to that end, as overseen by the <u>Chief of Staff</u>:
 - G1: Administrative readiness: orders, annual ratings and promotion matters, recall information, administrative records, tax forms, background check
 - G3: Operational and training support: provide training schedules and meaningful training opportunities; write orders, plans and letters of instruction that support training and SAD operations; Maintain training records.
 - G4: Logistics and maintenance support for NGSTs and soldiers. Designate areas for bivouacking; Maintains supply accountability; Designate supply points.
 - G6: Provide training material and SMEs coordinated with the G6 to ensure continuity and consistency across the VDF



SPECIAL STAFF DUTIES



Special Staff: Professional advisors who directly counsel Commander

- Directed by Chief of Staff in Administrative and Staff Coordination Matters
- Dual-hatted as Officers-in-Charge of other Command Professionals
- Judge Advocate
- Chaplain
- Public Information Officer
- Surgeon/Nurse
- Inspector General



CSM/1SGT DUTIES



- Directly responsible to the commander
 - He/She is the principal noncommissioned officer of the unit.
 - Works directly with & advises all staff members.
- Key role in the training management cycle
 - Leader, counselor, advisor, and teacher of NCOs through the NCO Development Program.
- Makes recommendations to the commander regarding assignments, discipline, training, awards and decorations, and uniform regulation pertaining to enlisted soldiers of the command
- Knowledgeable about all troops' social welfare



ACTDET DUTIES



- Unit Administrator full-time (P3)DMA/supports CG
 - Ensures compliance with DMA regulations
 - Mr. Crayton (full time); P14: Mr. Grandis (Manager), Mr. Newton (Property/Maint), Mr. Ewing (Pers), Mr. Stanley (Records/FORHQ), Ms. Teachey (IT)
- Manages the Force procurement and budget
- Coordinates Force maintenance support.
- Maintains Force accountability.
- Manages Force training support, other G Staff needs
- Manages MTOE
- Manages Orders, Personnel Actions and 201 Files





Section III VDF Missions



VDF MISSION



- VDF has two primary missions:
 - (1) support the Virginia Department of Military Affairs (DMA), the Joint Forces Headquarters (JFHQ), Virginia Army National Guard (VANG), and the Virginia Department of Emergency Management (VDEM) for such purposes and missions as The Adjutant General (TAG) directs; and,
 - (2) provide the State of Virginia a reserve of Soldiers trained in emergency operations.

To do a few things well and be immediately available.



Civil Support Event (CSE)



VDF units providing support to local government for parades, festivals, etc.

All CSEs must be approved in advance (90 days) by the JOC

CSE participation is a RGT CDR decision and should be evaluated as to whether or not it is a viable training and/or leadership venue balanced against OPTEMPO and stress on our volunteers



NGCS Playbook Index



Tier 1 NGCS Capabilities

NGCS Capabilities

Internal Support Capabilities

Other Resources

Capability Assignments

Readiness Assessments

Additional Guidance



Terminology



- Strike Team is a capability, composed of more than one resource, with common communications operating under organic C2 with direct supervision of a Strike Team Leader.
- Single Resource is an individual, a piece of equipment and its personnel complement, or a crew or team of individuals, at the lowest functional level, with an identified supervisor.

Task Force is a combination of mixed resources with common communications operating under the direct supervision of a Task Force Leader.





NGCS Capabilities 2 12 hour muster



LNO Responsibilities



JOC

- Maintain current operating picture
- Coordinate with ESF 16 LNO
- Coordinate with J Staff sections
- Typically attached to Battle Capt.

- VEOC ESF 16
- Maintain current operating picture
- Coordinate with other ESF's
- Coordinate with VDEM staff, Resource Liaison and Mission Tracking
- Assist with CUB and Mission scrub



Strategic Level WARNOs



- Missions from ESF 16 will include information to meet the SALTT criteria.
 - S: Size
 - A: Amount
 - L: Location
 - T: Type of Resource
 - T: Time Frame
- The JOC then refines, researches, recons (Map at a minimum), and analyzes in order to generate a WARNO





ESF-16 AUGMENTATION RESOURCE (ESFAR) Second Structure Str	COMPER TIL					
 Monitor, review and distribute resource requests through WEB EOC Provide situational awareness of VERT priorities, operations and information requirements Provide Subject Matter Expertise to VERT leadership regarding military capabilities and resources Represent the operational interests of DMA ISO of emergency response through liaison with support requestors Provide executive level feedback to JFHQ-VA Command Group for emergency response operations * Personnel count established to cover 24 hour operations NATIONA * Personnel count established to cover 24 hour operations OIC (Air) x E6/7 Operations OFICer (Air) x E6/7 Operations OIC (Air) x E4/6 WEB EOC Manager (Air/VDF) x W3 to 04 Communications OIC (VDF) X E5 to W01 TACPAK Operator/Journal (VDF) 1 x TACPAK COST PER DAY: PERSONNEL: \$2,784 EQUIPMENT: \$0 TOTAL: \$2,784 	ESF-16 AL	JGMENTATI	ON RES	SOURCE (E	SFAR)	
1 x 05 OIC (Air) * Personnel count established to cover 24 hour operations Officer (Air) * Personnel count established to cover 24 hour operations NCOIC (Air) P: E-Mail 2 x E4/6 WEB EOC Manager (Air/VDF) * Variable for the communications OIC (VDF) * Variable for the communications OIC (VDF) * Variable for the communications OIC (VDF) * Tridium SAT Phone* 2 x E5 to WO1 TACPAK Operator/Journal (VDF) * TACPAK * Personnel count established to cover 24 hour operator/Journal (VDF) * Variable for the communications OIC (VDF) 1 x TACPAK * Personnel count established to cover 24 hour operator/Journal (VDF) * Variable for the communications OIC (VDF) * Variable for the communications of the communication operator/Journal (VDF) 1 x TACPAK * Personnel count established to cover 24 hour operator/Journal (VDF) * TACPAK * Total PAX: 8	 Monitor, review and distribute resource req WEB EOC Provide situational awareness of VERT prior and information requirements Provide Subject Matter Expertise to VERT le regarding military capabilities and resources Represent the operational interests of DMA emergency response through liaison with so Provide executive level feedback to JFHQ-V 	rities, operations eadership s ISO of upport requestors	 Muster hours c Remain 12 hou 	OIC report withir of notification. ning staff report wi rs.	thin	
Total PAX: 8	1 x O5OIC (Air)1 x O3/4 Operations Officer (Air)1 x E6/7 Operations NCOIC (Air)2 x E4/6 WEB EOC Manager (Air/VDF)1 x W3 to O4 Communications OIC (VDF)2 x E5 to WO1 TACPAK Operator/Journal(VDF)	operations»NATI	ANC	ed to cover 24 hou	r	P: E-Mail A: Landline C: SAD Cell Phone
	COST PER DAY:	PERSONNEL:	\$2,784	EQUIPMENT:	\$0	TOTAL: \$2,784





VDF STAFF AUGMENTATION RESOURCE (VDFSAR) **TIME STANDARDS: TYPE STANDARDS: CAPABILITY:** Command and Control of VDF forces Muster: 12 hours Military: Team Coordination of tasking from JEOC to VDF Division G3 Be prepared to provide support to DMA staff as required Deploy: 12 hours NIMS Type: Strike Team • STARS, HF Radio, TAC PAK operations **RESOURCES**: **COMMUNICATIONS:** P: 1 x 06 OIC 1x O5 AdminO A: C: 1 x W01-W05 Support E: 6 x Communications Personnel COST PER DAY: **PERSONNEL:** \$2,902 EQUIPMENT: **\$0** TOTAL: **\$2,902** Total PAX: 8 VDF JOC AUGMENTATION STRIKE TEAM (VDFJAR)





MOBILE COMMUNICATION PLATFORM RESOURCE (MCPR)			
CAPABILITY:	TIME STANDARDS:	TYPE STANDARDS:	
Establish communication links required for Force Packages	Muster: 12 hours	Military: Team	
Communication with JTF/JEOC /VEOC for tasking needs and			
mission status	Deploy: 14 hours	NIMS Type: Strike Team	
 Capable of stand alone operations for 72 hours 			
 Provide ground to air communications as required 			
<u>COMPONENTS</u> :		COMMUNICATIONS:	
1 x WO (OIC)		P:	
1 X E-6/E-7 (NCOIC, Operator)		A:	
3 x E-4/E-6 (Operators)		C:	
2 x E-4/E-6 (Drivers/Security/Operator)		E:	
1 x 4 X 4 Heavy Duty Vehicle w/radio			
1 x 25 Ft enclosed self-contained HF/VHF, communications trailer with on-board generator			
1 x SAD Cell phone			
1 x TAC PAK			
1 x STARS Handheld radio			



Total PAX: 7

MOBILE COMMUNICATION PLATFORM STRIKE TEAM (MCPR)





INCIDENT MANAGEMENT ASSISTANCE RESOURCE (IMAR)

<u>CAPABILITY</u> :	TIME STANDARDS:	TYPE STANDARDS:
Provide communications assistance to deployed elements as	Muster: 12 hours	Military: Team
directed	Deploy: 14 hours	NIMS Type: Single Resource
COMPONENTS: 1 x O1-03 or WO1-WO4 (OIC) 2 x E3-E6 (Comms) 1 x SAD Cell Phone 1 x TAC PAK 1 x STARS handheld Radio		COMMUNICATIONS: P: E-Mail A: SAD Cell Phone C: STARS Radio E:



INCIDENT MANAGEMENT ASSISTANCE RESOURCE (IMAR)





STATE AGENCIES RADIO SYSTEM RESOURCE (STARSR) **CAPABILITY: TIME STANDARDS: TYPE STANDARDS:** STARS team to support to DMA console sites , or Base Stations, Muster: 12 hours Military: Team when requested Deploy: 14 hours NIMS Type: Single Resource **COMMUNICATIONS: COMPONENTS**: P: STARS Radio 1 x 01-04 or WO1-WO4 (OIC) 2 x E-3/E-6 (Console operators) A: Landline C: SAD Cell Phone E: E-Mail COST PER DAY: \$983 TOTAL: **\$983** PERSONNEL: EQUIPMENT: **\$0** ****

STATE AGENCIES RADIO SYSTEM STRIKE TEAM (STARSR)





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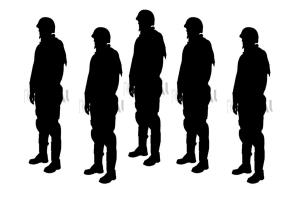
HF RADIO	RESOURCE (HFRR)	
CAPABILITY: Receive and transmit reports to/from JEOC/JTF Keep Armory OIC/NCOIC updated on situation Provide HF radio communications	TIME STANDARDS: Muster: 12 hoursDeploy: 14 hours	TYPE STANDARDS: Military: Team NIMS Type: Single Resource
COMPONENTS: x O1-03 or WO1-WO4 (OIC) x E-3/E-6 (Communication) x HF Radio System w/ NVAS x SAD Cell Phone		COMMUNICATIONS: P: HF Radio A: Landline C: E-Mail E: SAD Cell Phone
COST PER DAY: PERSONN	iel: \$934 Equipment:	\$0 TOTAL: \$934
Total PAX: 3		





VDF ACCESS CONTROL RESOURCE (VDFACR)

	/
TIME STANDARDS:	TYPE STANDARDS:
Muster: 12 hours	Military: Team
Deploy: 14 hours	NIMS Type: Single Resource
	COMMUNICATIONS:
	P:
	A:
	C:
	E:
	Muster: 12 hours



COST PER DAY: PERSONNEL: \$1,665 EQUIPMENT: \$0 TOTAL: \$1,665
VDF ACCESS CONTROL RESOURCE (VDFAGR)





VDF [Prof	essional Specialties]	RESOURCE	(VDFLR)
CAPABILITY:		TANDARDS:	TYPE STANDARDS:
Provide Legal Support to DMA	Muster:	12 hours (2 hour	Military: Team
	recall)		
			NIMS Type: Single Resource
	Deploy:	14 hours	
COMPONENTS:			COMMUNICATIONS:
2 x [ProfessionIs]			P:
			A:
			C: E:
			L.
COST PER DAY:	PERSONNEL: \$942	EQUIPMENT:	\$0 TOTAL: \$942
Total PAX: 2			
V	DF LEGAL RESOUR	CE (VDFLR)	A CONTRACT





Section IV VDF in OPERATIONS



Missions and Functions



National Guard Support Team (NGST)

- State Active-Duty Conduit
 - Monthly drill training and annual MUTAs ensure individual and team capabilities to respond to SAD requirements.
 - Optimally, this means that individual soldiers have completed all required EMI courses and are working towards their MOS (CSS or COMM) technical qualifications.
 - For NGSTs, the goal is to be capable of executing all assigned missions through the conduct of rehearsals, mini-COMMEXs, a walk-through, a ROC drill or a similar activity.



Readiness Reporting



- Weekly operations reports (WOR) must provide a snapshot of personnel and equipment readiness that goes to the JFHQ and TAG.
- WOR affords VDF CG and staff, especially the G3, a medium to understand readiness in the event of an SAD
- WOR also provides a narrative snapshot of ongoing weekly activities and upcoming CSOs.
- WOR provides a barometer for the CG and subordinate commanders to understand readiness gaps and areas for improvement







Two components to readiness:

Individual SM:

- Trained to MOS standard, ICS courses, equipment proficiency
- Professional/home situation permits being able to be deployed
- Equipment readiness:
 - Vehicles
 - Generators
 - Radio equipment
 - Security Apparatus



Personnel Readiness



- Consider: Part of readiness is <u>RETENTION</u>
 - VDF SM need to understand their assigned mission and what their training focus is (within reasonable OPTEMPO)
 - Functions such as promotions, awards and recognition are all part of retention
 - SM must be provided with the maximum opportunities to participate in SAD operations



NGST & FORHQ Role



- Ensure that NGSTs are staffed, trained and equipped to carry out their assigned function
- Evaluate training proficiency and assist company commanders by providing training assistance when required
- NGSTs are the VDF operational organization, ensuring readiness for SAD, deployment per JOC orders, employments, and recovery
 - NGST leadership, not home unit maintain SA
- Further, the FORHQ and NGST Leadership must begin planning and preparation for providing the following beyond the initial call-up:
 - Prepare to replace individual team members or even entire units depending on circumstance (family emergency, individual health issue, etc.)
 - Plan to deploy additional NGSTs for unanticipated or additional call ups especially in the event of an extended disaster (ex: Hurricane Florence)



Force Structure



- Regimental organization provides structure along traditional military lines
- NGSTs, not platoons/companies/regiments, will deploy
- NGSTs will always be task organized depending on the nature of the SAD mission; individual replacement on a case by case basis may be necessary depending on circumstances
- G3 is proponent for Force structure



State Active Duty Cycle



- **1.** Governor's declaration of emergency (WARNO)
- 2. JOC OPORD or FRAGO to VDF G3 authorizes SAD
- 3. G3 tasks NGST leaders
- 4. G1 issues *orders*
- 5. NGSTs report to armory and attach to a Task Force (TF)
- 6. TF deploys (VDF G3.NGSTs/MSC prepare for replacements)
- 7. "Redeploy" and recovery
- 8. Follow up pay actions and equipment maintenance



State Active Duty Cycle



VDF Supports VANG

- Time is always in short supply
- WARNOs/OPORDs/FRAGOs come from JOC
- Typically issued directly to G3/G1:
 - JOC generates order;
 - VDF receives;
 - VDF notifies NGST leaders (VANG sponsor may have already notified the NGST leaders); and
 - JOC orders are issued to VDF members via G1



VDF Direct Support



- For VDF purposes deployed NGSTs are attached to organizations they provide mission support to until relieved and redeployed to home station.
- While attached, they report directly to the person in charge of the organization to which they are attached (G3 monitors via NGST leaders).
- Upon attachment, the VDF chain of command is now strictly via the JOC to the various task forces containing VDF NGSTs
- Once NGSTs deploy, the MSC headquarters is not responsible for, nor should it attempt, to contact NGST leaders/members while they are conducting their mission. This violates the concept of unity of command.







- It is crucial to draw the distinction between the terms OPCON and attached. NGSTs are attached, not OPCON, to the organizations they support.
 - For example, OPCON would imply that a manager could task the VDF NGST with conducting duties above, beyond or outside of the immediate scope of what the individual soldiers and the collective team have been trained to do.
 - On the other hand, OPCON is a command function that authorizes subordinate commanders to train and prepare their NGSTs for missions as assigned in preparation for SAD.





Section V VDF RGT OPERATIONS

C-7-45



OPERATIONS PROCESS



<u>Issue the Warning Order</u> (WARNO) (The WARNO is usually in the five paragraph **"SMEAC" format:**

- (1) Situation;
- (2) Mission;
- (3) Execution;
- (4) Administration and Logistics (sustainment);
- (5) Command and Signal

*The WARNO is the commander's opportunity to shape the planning and execution early via – within the Execution section – the Commander's Intent and especially the Concept of Operations (CONOPS).

*If the estimate of the situation shifts, there may be more than one WARNO, since the key of the WARNO is to give subordinate leaders an accurate anticipation of how to proceed with their planning.)



OPERATIONS PROCESS



- (1) Make a Tentative Plan
- (2) <u>Initiate Necessary Staff Actions</u> (headquarters) and <u>Troop</u> <u>Movement</u> (small unit tactical settings)
- (3) <u>Conduct Reconnaissance</u> (Even in a peacetime, non-tactical setting, nothing beats knowing the ground upon which training will occur. Intelligence gathering can also be reconnaissance, such as liaising with potential attached units and talking to HHQ.)
- (4) <u>Complete the Plan</u> (May result if limited context in a Letter of Instruction (LOI) or Operations Order (OPORD)



OPORD Format 5 Paragraphs



- 1. Situation (background which is directly relevant)
- 2. Mission (one sentence capturing major tasks and end state)
- **3. Execution (CONOPS, End State, Tasks)**
- 4. Administration and Logistics (Sustainment) latter for DSCA OPORDs
- 5. Command and Signal (Command and Control latter for DSCA OPORDs)







- The Fragmentary Order (FRAGO) simply modifies or adds the tasks first identified within the OPORD
 - It is the commander and staff reacting to "battlefield conditions"
 - Accordingly, most headings, though present, are not used ("No change")
 - This is the "tool" the Joint Operations Center (JOC) uses to order troops to State Active Duty (SAD)



O&T SOP



Disaster Preparedness and Reaction, and Family Readiness.

- The unit must anticipate that someday a major natural or man-made disaster could strike our area of operations.
- A wide-ranging disaster will disable large swaths of infrastructure and cause major challenges for our Soldiers and their families.
- In such situations, VDF has three goals:
 - (1) assess the welfare of our Soldiers and their families;
 - (2) do whatever we can as a unit to find a safe harbor for our Soldiers and their families; and,
 - (3) provide the State as many soldiers as possible for emergency operations







MOBILE TRAINING TEAM AND INSPECTION **PROGRAM: Enclosure (3) provides the limited** items staff leaders and Battalion commanders must independently assure their subordinates are accomplishing. These areas must be continually attended to if the VDF is to maintain its professional competence and reputation. **All leaders will ensure that their organizations** and Soldiers are ready for inspection in these areas.



Final Note on Orders



- No set of orders/plans/instructions will ever be complete.
- There will always be 'fog and friction' that prevent or inhibit perfect execution.
- Competent staff work by officers and NCOs with initiative and implementation by trained soldiers can help overcome fog and friction.





Questions?